American Rescue Plan Act (ARPA) Local Fiscal Relief Funds

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Research Director



During an unprecedented time, NLC delivered unprecedented results for our members.

\$65 billon of DIRECT aid to EVERY city, town or village across the country.





- Funding Allocations
- Decision Making
- Funding Partnerships
- Spending Distribution by Category
- Resources



Eligible Expenditures

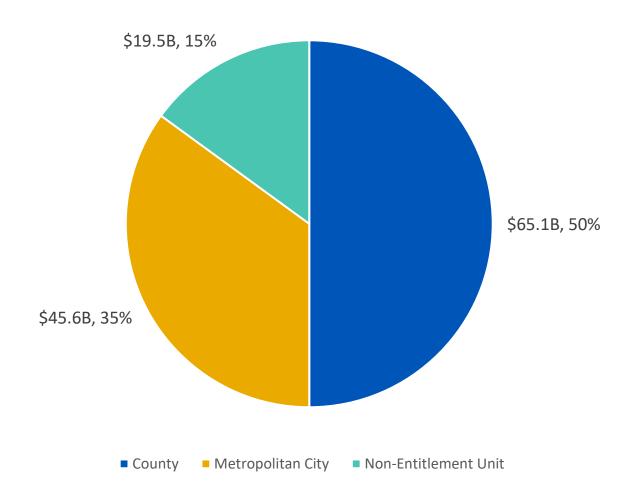
- COVID-19 Public Health Response
- COVID-19 Economic Response
- Premium Pay for essential work
- Necessary investment in water, sewer, and broadband infrastructure
- Lost Revenue

Ineligible Expenditures

- Federal Matching Requirements
- Premium pay for not frontline work (telework)
- Pensions
- Infrastructure not included in the eligible expenditures
- Rainy day funds, financial reserves, and outstanding debt



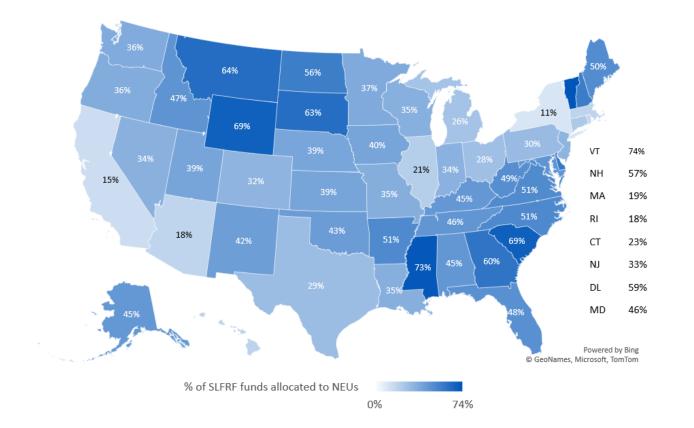
Funding Allocations to Counties, Metro Cities & NEUs



- Counties LFRF distribution based on population size
- Municipalities LFRF allocation based on status
 - Non-Entitlement Units (NEUs): local governments that typically serve 50,000 residents or less > from state government
 - Metro cities: larger, CDBG formula > direct allocation



Funding Allocations to NEUs

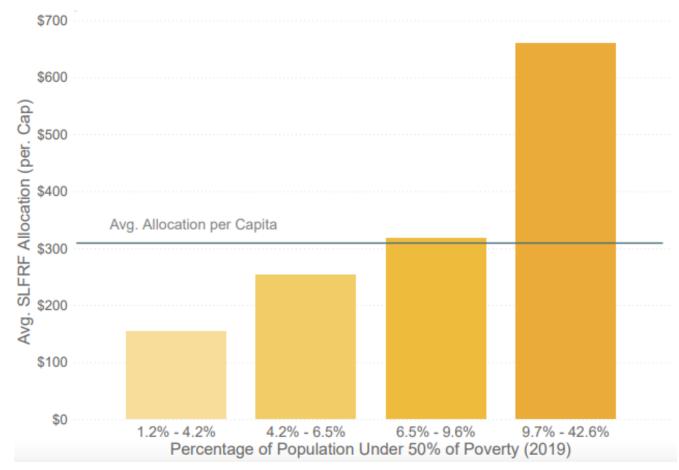


 States with a larger percentage of the population living in NEUs have a significantly greater percentage of LFRF funds allocated to NEUs

Source: NLC analysis of data on NEU allocations



Funding Allocations to Metro Cities

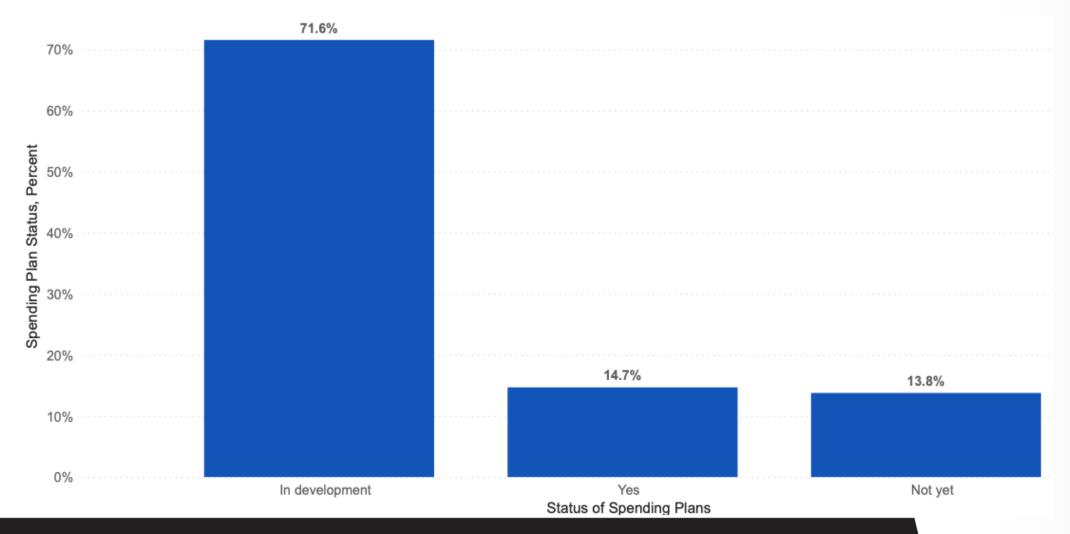


- Higher annual unemployment rates in
 2020 received, on average, more LFRF
 funds per resident
- Higher COVID-19 case fatality rates received, on average, more per capita LFRF allocations
- Higher levels of poverty and lower median household incomes received, on average, more LFRF funds per capita

Avg. Metro City Allocation Per Capita by % of Population in Poverty



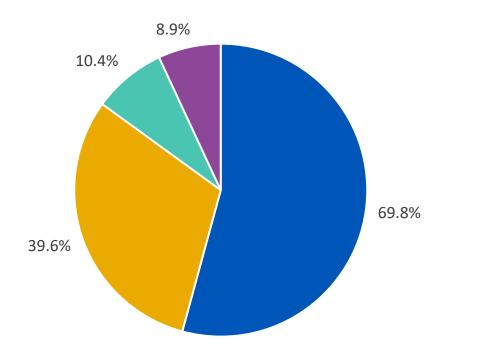
Decision Making: ARPA Plan Status



Source: NLC City Fiscal Conditions 2021



Decision Making: Prioritization Process



- Mayor/ City Manager propose funding allocations and city council/legislative body will consider and approve funding decisions
- Mayor/ City Manager and departments will work collaboratively to identify and allocate funding

Other:

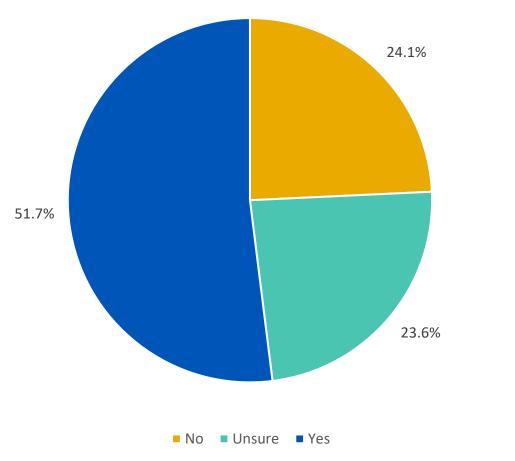
Joint/public task force will develop spending recommendations

- Examples from "other" responses
 - Public input through surveys and forums
 - Department staff propose plans
 - Normal appropriations/budgeting process

Source: NLC 2021 Membership Survey



Funding Partnerships Status

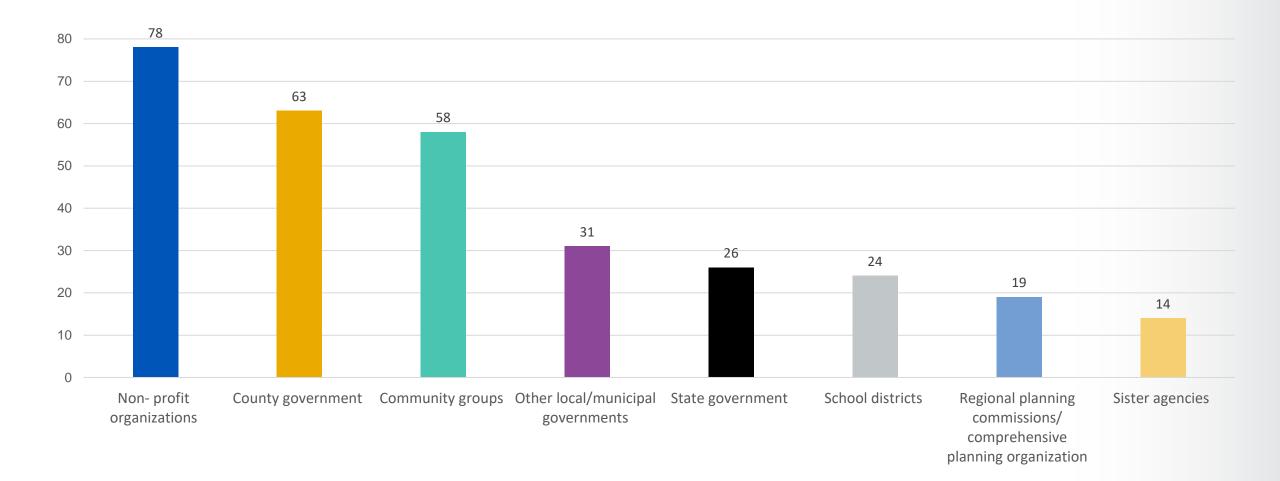


Are you partnering with government entities, non-profits, or community groups to plan for the use of ARPA funds and/or implement ARPA funded initiatives?

Source: NLC 2021 Membership Survey



Funding Partnerships Types



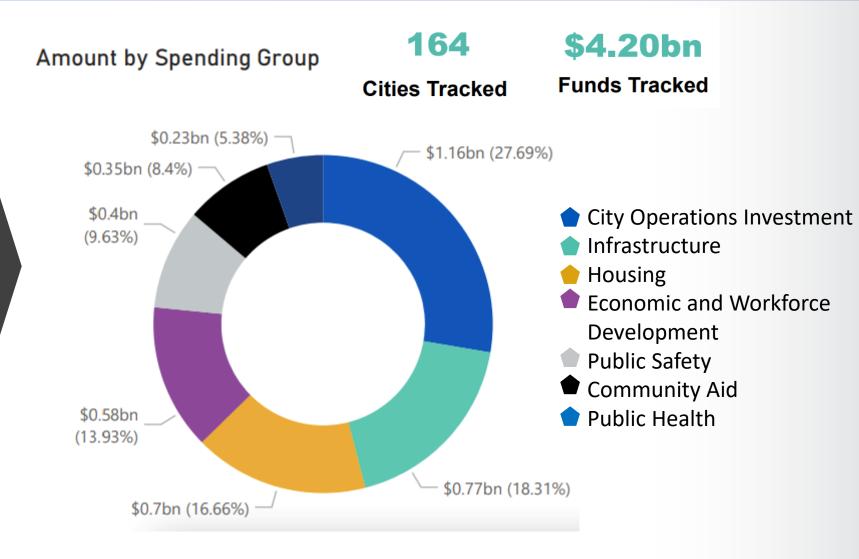


State and Local Funding Collaborations

- **Port Angeles, Washington:** the city allocated \$337,500 in ARPA funds and the Washington State Dept. Of Commerce granted \$540,562 to Peninsula Behavioral Health to renovate a local motel into low-income mental health housing.
- **Modesto, California**: with a \$577,284 state grant and \$700,000 from the city's ARPA funding, Modesto will work with a consulting firm to update their general plan. The plan will serve as a blueprint for how the city will grow and develop over the next 25 years.



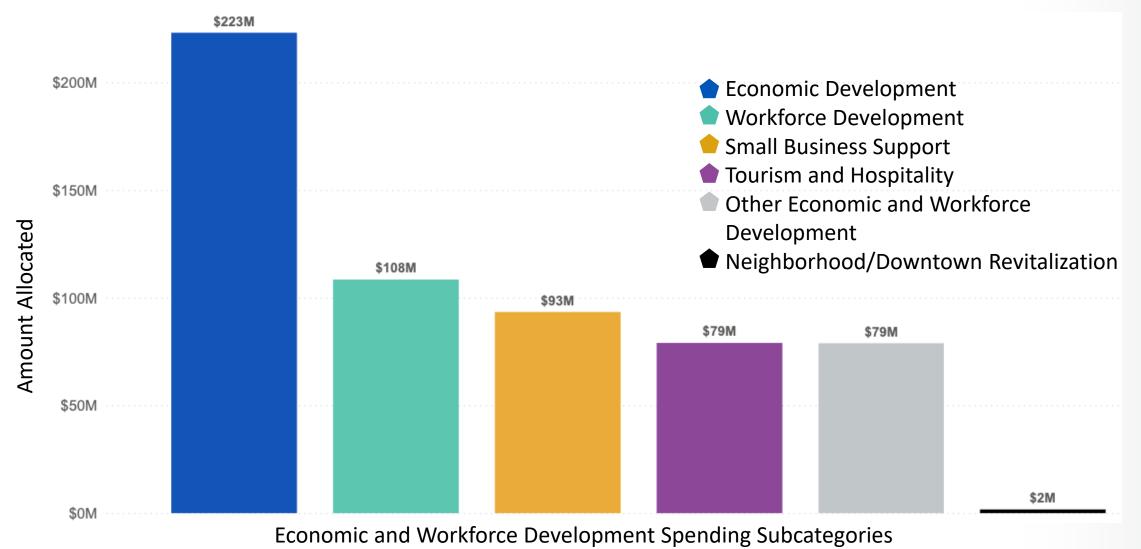
Funding Distribution across Municipalities



Source: NLC analysis of city spending plans across 164 cities accounting for \$4.2 billion.



Funding Distributions for Economic & Workforce Development



Source: NLC 2021 Membership Survey



ARPA and Economic Development

- "Buy One Get One" shop locally coupon
 - Oswego, NY
- Stimulus payments and new business support
 - Wilkes-Barre, PA
- Industrial Park
 - Ames, IA

- Outdoor dining development
 - Corpus Christi, TX
- Economic development study
 - Raleigh, NC
- Small business grants
 Hinesville, GA



ARPA and Workforce Development

- Youth Employment
 Sumter, SC
- Apprenticeships
 - Phoenix, AZ
- Opportunities in the Arts
 - Alexandria, VA

- Adult Literacy
 St. Louis, MO
- Green Jobs Training
 - Boston, MA
- Furthering Higher Education
 Troy, NY



ARPA Broadband and Water Infrastructure

- **Brownsville, Texas:** \$19.5M on a Middle Mile Broadband Network to close digital divide
- Elmira, New York: 35% of funds for water, sewer, broadband, including lead pipe replacement, drainage and storm sewers
- Jemison, Alabama: sewer and water infrastructure, and one-time payments for essential employees
- **Parkersburg, West Virginia**: \$7 million water system improvements



ARPA Equity-Focused Uses

- Minority-Owned Business Grants
 - Cincinnati, OH
- Home Rehabilitation
 - Norwich, CT
- COVID-19 Response
 - Minneapolis, MN

- Direct Payments to Residents
 - Evanston, IL
- Public Safety Reform
 Davis, CA
- Food Security
 - Atlanta, GA



Resources – NLC ARPA Hub

https://www.nlc.org/covid-19-pandemic-response/#arp

Local Action Tracker

City	State	Date of	Policy Area	City Actions	Action Type	Population	City	Link to text or Release
		Action			, local i jpo	Impacted	Population	
				\$200,000 - is allocated for a number of different stormwater management projects throughout the borough.				
Jemison	Alabama	8/11/2021	American Rescue Plan Act (ARPA)	The Jemison City Council approved its plan for using American Rescue Plan federal funding during a special called meeting on Aug. 10. The motion gives Mayor Eddie Reed the authority to begin spending the funds for moving forward on addressing sewer issues in South Ridge subdivision, improving water service on the north end of the city and a one-lime payment to essential employees.	Administrative Procedure	General public	2,672	https://clantonadvertiser.com/2021/08/11/jemisr n-approves-projects-for-american-rescue-plan- funds/
Ketchum	Idaho	9/10/2021	American Rescue Plan Act (ARPA)	The city also has a new \$864,000 Strategic Initiatives Fund in the fiscal year 2022 budget that could be used to promote community housing. The money came from the federal American Rescue Plan relief funding linked to the COVID-19 pandemic.	Administrative Procedure	General public	2,855	https://www.mtexpress.com/news/ketchum/ketc hum-assigns-51k-contract-for-housing- guidance/article_c522e432-11c0-11ec-9fc0- e70d44123dbc.html
Graymoor- Devondale	Kentucky	8/11/2021	American Rescue Plan Act (ARPA)	The city of about 3,000 plans to work with Louisville MSD to fix drainage issues. Some money will be set aside for other programs and projects that have not been decided.	Recommendation/ Policy Proposal	General public	2,948	https://www.courier- journal.com/story/news/local/2021/08/12/americ an-rescue-plan-how-louisville-area-cities-spend
Indian Hills	Kentucky	8/11/2021	American Rescue Plan Act (ARPA)	The city in northeast Jefferson County plans to add officers to its police department and enhance officers' pay. It will also work with Louisville MSD to resolve flooding issues	Recommendation/ Policy Proposal	General public	2,968	https://www.courier- journal.com/story/news/local/2021/08/12/americ an-rescue-plan-how-louisville-area-cities-spend
Proctor	Minnesota	3/17/2020	Utilities	Suspension of water shutoffs, no announced restoration of service for pre-existing shutoffs. Data collected from Food & Water Action, https://www.foodandwaterwatch.org/	Administrative Procedure	General Public,Low Income	3,028	https://proctormn.gov/water-and-electric/
Williams	Arizona	3/17/2020	Communication,Pr evention/Flattening the Curve,Utilities	Municipal Utility began accepting over-the-phone and mail-in credit card payments to allow citizens without internet access to pay utilities without breaking isolation	Administrative Procedure	General public	3,248	https://www.facebook.com/110693803801571/p hotos/a.136556191215332/136556137882004/ type=3&theater
_ancaster	New Hampshire	9/1/2021	American Rescue Plan Act (ARPA)	Likewise, in Lancaster, Town Manager Ben Gaetjens-Oleson said with \$340,765 to spend, the aim is to maximize the use of the money by upgrading and improving existing infrastructure, particularly water and sewer, but no specific plan is yet in place.	Recommendation/ Policy Proposal	General public	3,255	https://manchesterinklink.com/blog/2021/08/31/ how-are-new-hampshire-municipalities- counties-going-to-spend-arpa-windfall/
Ponce Inlet	Florida	3/18/2020	Utilities	Suspension of water shutoffs, no announced restoration of service for pre-existing shutoffs. Data collected from Food & Water Action, https://www.foodandwaterwatch.org/	Administrative Procedure	General Public,Low Income	3,308	https://www.news- journalonline.com/news/20200318/coronavirus- what-each-volusia-or-flagler-city-is-doing
Rio Dell	California	3/23/2020	Utilities	Suspension of water shutoffs, no announced restoration of service for pre-existing shutoffs. Data collected from Food & Water Action,	Administrative Procedure	General Public,Low Income	3,349	https://www.northcoastjournal.com/NewsBlog/a chives/2020/03/23/water-policies-amid-covid- 19-differ-across-humboldt-county.
Total							3,007,096,60	

Local ARPA Allocations

Download Data	ARPA City Plans	Total	\$65.10bn
Search by Municip	ality or State	Total Municipal Fu	Inding by State
City Type Metro City NEU	 ☐ Finalized Amount ☐ Committed ☐ Estimate 		

Funding Allocation for Municipalities

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City, State	City Type	Finalized Amount	Allocation
New York, New York	Metro City	Committed	\$4,259,566,740.00
Chicago, Illinois	Metro City	Committed	\$1,886,591,388.00
Los Angeles, California	Metro City	Committed	\$1,278,900,928.00
Philadelphia, Pennsylvania	Metro City	Committed	\$1,087,606,822.00
Detroit, Michigan	Metro City	Committed	\$826,675,290.00
Houston, Texas	Metro City	Committed	\$607,769,139.00
Baltimore, Maryland	Metro City	Committed	\$525,891,651.00
Cleveland, Ohio	Metro City	Committed	\$511,721,590.00
San Francisco, California	Metro City	Committed	\$453,586,783.00
St Louis, Missouri	Metro City	Committed	\$439,692,690.00
Boston, Massachusetts	Metro City	Committed	\$424,179,607.00



QUESTIONS? GET IN TOUCH.



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MNCSL

State Fiscal Recovery Funds

Dec. 14, 2021

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Fiscal Affairs Program





○ Funding Overview

Impact on State Budgets

OTimeline and Priorities

OAllocations Trends

Managing Resources

State Distribution

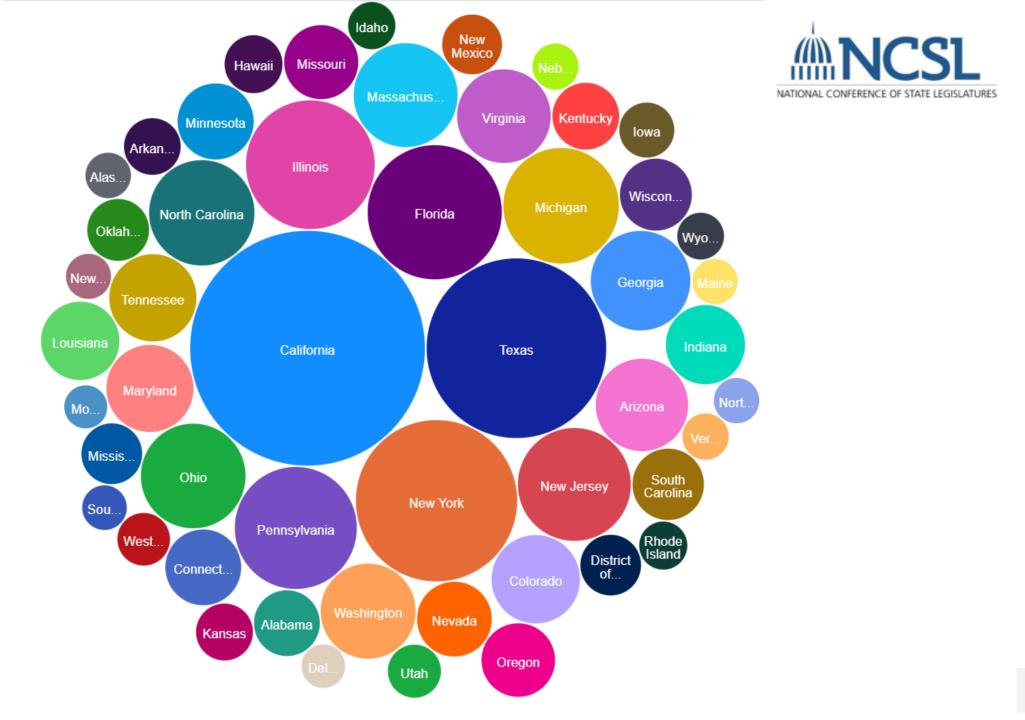
- Provides \$195.3B to states and D.C.
 - 。 \$50M min.
 - \$169B based on the states' share of unemployed workers
- 。 Tranches
 - 31 states subject to split
 - 19 states and the District of Columbia received full disbursement.
 - Combined \$154.4B out the door initially.
 - \$40.9B coming in 2022.







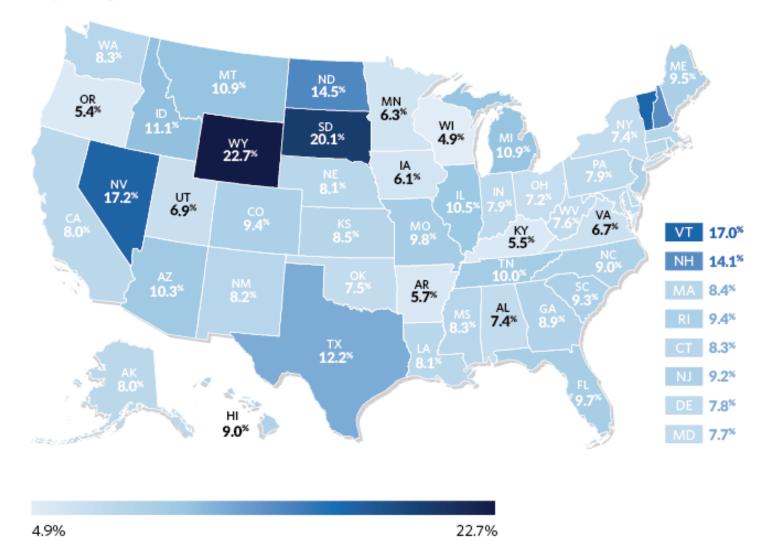
State	Subject to split?	State	Subject to split?	State	Subject to split?
Alabama	Yes	Kentucky	Yes	North Dakota	No
Alaska	Yes	Louisiana	No	Ohio	Yes
Arizona	Yes	Maine	Yes	Oklahoma	Yes
Arkansas	Yes	Maryland	No	Oregon	No
California	No	Massachusetts	No	Pennsylvania	No
Colorado	No	Michigan	Yes	Rhode Island	No
Connecticut	No	Minnesota	Yes	South Carolina	Yes
Delaware	No	Mississippi	Yes	South Dakota	Yes
Dist. of Columbia	No	Missouri	Yes	Tennessee	Yes
Florida	Yes	Montana	Yes	Texas	No
Georgia	Yes	Nebraska	Yes	Utah	Yes
Hawaii	No	Nevada	No	Vermont	Yes
Idaho	Yes	New Hampshire	Yes	Virginia	No
Illinois	No	New Jersey	No	Washington	Yes
Indiana	Yes	New Mexico	No	West Virginia	Yes
Iowa	Yes	New York	No	Wisconsin	Yes
Kansas	Yes	North Carolina	Yes	Wyoming	Yes



How ARPA Aid Compares With the Size of States' Budgets

Allocations range from 4.9% of total FY 2020 spending in Wisconsin to 22.7% in Wyoming





Source: The Pew Charitable Trusts, 2021, using U.S. Department of Treasury and National Association of State Budget Officer's data.

Allocation Timelines Vary



Legislative procedures, spending authority, guidance and disbursement amount play a role.



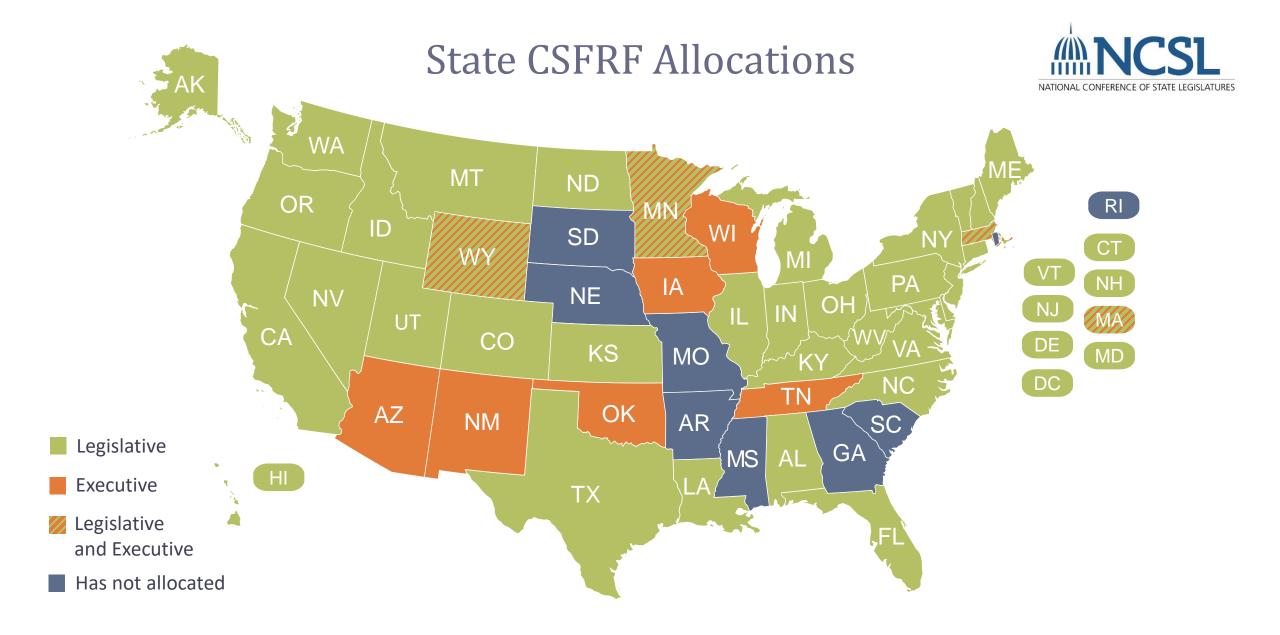
Approaches to Priorities and Implementation



- legislative framework.
- Determined specific uses by transfer of funds to existing and new cash funds.
- bipartisan committees to consider proposals and make recs.
- Broadband; Water and Sewer; Economic Impact

- Taskforce
- Working Groups \rightarrow Advisory Committee \rightarrow **Executive Committee** \rightarrow State Finance Council authorizes funds.
- criteria for how to spend the funds.
- Scored proposals based on criteria
- Divided funds into ۰ buckets

- *Phase I*—Urgent Needs . (now-Jan '22)
- Phase II Additional • Recovery Projects (Jan '22)
- Phase III Multi-Year • **Recovery Projects**





ARPA State Fiscal Recovery Fund Allocations

Select Acces Arts, t Broac Econo Educa Gene Hous Huma Other Publia State Unerr Wate	is to Justice Culture and Tourism Iband pmic Relief and Develop tion al Infrastructure ing in Services	pment		ales Authority Select all Select all Alabama Arkanas Colorado Colorado Colorado Delaware Dotrict of Columbia Florida Havaii	~		
pdate	Category	State	Authority	Description	Source ^		
2/2/2021	Arts, Culture and Tourism	West Virginia	Executive	\$710,176 to the Department of Arts, Culture, and History to maintain radio and TV towers operating according to FCC standards.	Executive		
2/2/2021	Arts, Culture and Tourism	West Virginia	Executive	\$765,400 to the Department of Arts, Culture, and History to support grant programs in the nonprofit arts sector and preserve jobs and maintain operations that have been impacted by the COVID-19 pandemic.	Executive		
2/2/2021	Broadband	West Virginia	Executive	\$2.4 million to the Department of Arts, Culture, and History for statewide broadband access, virtual reading program software, video conferencing software for staff, and for workforce development and digital educational resources open to K-12 students.			
2/2/2021	Broadband	West Virginia	Executive	\$90 million to the Office of Broadband's competitive grant program for establishing broadband services in unserved and underserved areas.	Executive		
2/2/2021	Economic Relief and Development	West Virginia	Executive	11.09 million the the Department of Agriculture for the Specialty Crop Block Grant Program, the Farm and Ranch Stress sistance Network, and the National Animal Health Laboratory Network.			





CSFRF Major Allocation Categories



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State Ops/Admin.

Arts and Tourism

Unemployment **Trust Fund**

Water Infrastructure

Workforce Development



Public Health still a major priority!





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NATIONAL CONFERENCE OF STATE LEGISLATURES

*Number of states allocating to categories *at least

17	20	23	20	21
Broadband	Economic Relie ⁻	f Education	Housing	Human Services
27	19	17	19	23
State Ops/Admin.	Arts and Tourism	Unemployment Trust Fund	Water Infrastructure	Workforce Development
	2	25 Public Hea	alth	









Broadband

Economic Relief and Development



Small Business/Non-profit Support

- AK: \$10M to fund Alaska Seafood Marketing Institute Trade Promotion.
- LA \$10M grants to small businesses and nonprofit organizations.
- ME: \$48M for businesses having difficulty securing investment capital and provides capital for rural development projects.
- MN: \$1M Shelter Markets Program

Development/Revitalization

- IN: \$500M- for the Regional Economic Acceleration and Development Fund.
- MD: \$30M Strategic Energy Investment Fund.
- MI: \$100M community revitalization and placemaking grants.

Arts and Tourism

- AK: \$10M to fund Seafood Marketing Institute Trade Promotion.
- NC:\$5M grants to motor sport venues.
- NJ: \$5M to state performing art center.
- OR: \$50M to music, culture, and community venues

Workforce Development and Support

Return to Work	Hazard and Premium Pay	Reskilling/Upskilling	Job Placement	
 AZ: \$238M - \$2,000 or \$100 bonus payments NH: \$10M - \$1,000 or \$500 bonus payments OK: \$1,2000 incentives 	 CT: \$20M - public essential works and national guard IN: \$10.5M - police and correction officers TX: \$378M - frontline health care workers 	 MT: \$150M- rapid reskills training VT: \$4M - free summer classes WI: \$20M - subsidized employment 	 CT: \$20,000 - senior jobs bank ME: \$3.7M - develop job portal 	
Apprenticeships	Recruiting and Retention	Targeted Investments	UI Solvency and Work Systems	
 At least 4 states investing in creating/expanding programs ME, MD, NC and VA 	 NH: \$1M - marketing/outreach tools for employers WA: \$169M - paid leave grants 	 ME: \$1.5 towards DEI NC: \$5 million – to address truck drive shortage NM: \$5M – supplement chili worker wages 	 17 states utilized funds to keep UI fund solvent 5 states modernized UI or reemployment systems 	

Broadband



Unserved/Underserved Areas

- CO Digital Inclusion Grant program: \$20M to Indian tribes or nations for deploying infrastructure and devices; \$15M to one or more providers of telehealth services in compliance
- IN Rural Broadband Fund: \$250M to expand services schools, rural health clinics, student residences, rural areas.
- MT: \$275M for communications projects, including cell towers for public safety.
- WA: \$5M toward equity and affordability grants.

Local Matching Grants

- CO Interconnectivity Grant Program: \$5M for projects focused on regional broadband infrastructure needs
- TN Broadband Local Match Fund and Distress County Connectivity Fund: \$400M CSFRF and leverages \$80-\$120M in local CLFRF funds.

Quick Take On Capital Projects Fund



- \$10 billion to enable work, education, and health monitoring.
 - Guidance released in Sept. 2021
 - At least seven states have allocated funds
 - More action to come in 2022 legislative sessions
- Broadband Examples
 - AZ: \$100 million to ADOT to expand broadband infrastructure along 17 interstate routes in rural and tribal areas
 - LA: \$90 million to the Granting Unserved Municipalities Broadband Opportunities
 - OR: \$120 million for grants or loans to businesses for broadband expansion
 - TX: \$75 million for broadband pole replacement

Avoiding the Fiscal Cliff



- Managing one-time expenditures
 - Distinguishing budgets and projects
 - Non-recurring vs. recurring
 - Existing vs. new programs
- Determining funding stream
- Long-term fiscal planning
 - Multi-year budgeting practices
 - Innovative, big picture goals achieved strategically (e.g., housing, broadband, etc.)
 - Flexibility with investment strategies
 - Adjusting for influx of state revenues and federal stimulus
 - Planning beyond ARPA



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Please feel free to reach out!